

Message Text

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PAGE 01 STATE 226634
ORIGIN HA-05

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APPROVED BY HA:ORM:SCLOWMAN
EA: R.OAKLEY

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TO AMEMBASSY BANGKOK PRIORITY

C O N F I D E N T I A L STATE 226634

STADIS////////////////////////////////////

E.O. 11652: GDS

TAGS: SREF, TH

SUBJ: DRAFT LETTER FOR PRIME MINISTER ON INDOCHINESE
RESETTLEMENT

1. THE POSSIBILITY OF PERMANENT RESETTLEMENT IN THAILAND
HAS BEEN THE SUBJECT OF DISCUSSION FOR THE PAST SEVERAL
YEARS AND THE POSSIBILITY OF U.S. ASSISTANCE AND SUPPORT
HAS BEEN SUGGESTED MOST RECENTLY IN THE FORM OF VICE
PRESIDENT MONDALE'S OFFER IN MAY 1978 OF UP TO \$2 MILLION
TO ASSIST WITH PLANNING FOR PERMANENT RESETTLEMENT. BASED
ON ORM DIRECTOR LOWMAN'S SUBSEQUENT CONVERSATIONS WITH
PRIME MINISTER KRIANGSAK DURING A CALL ON THE PRIME
MINISTER BY CONGRESSMAN EVANS, WE HAVE PREPARED A PROPOSAL
FOR AMBASSADOR TO FORWARD AS A LETTER FROM HIMSELF TO THE
PM. THIS IS AN UNCLEARED VERSION FOR YOUR COMMENTS.
(AID/ASIA ASKS WHETHER REFERENCE IN DRAFT LETTER TO FUNDING
FOR RELOCATION OF LANDLESS THAI IS NOT PREMATURE.)

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DEAR MR. PRIME MINISTER:

A. AS YOU AND VICE PRESIDENT MONDALE DISCUSSED IN
MAY 1978, THE UNITED STATES GOVERNMENT STANDS READY
TO ASSIST THE ROYAL THAI GOVERNMENT AT ANY TIME IN
THE LOCAL SETTLEMENT IN THAILAND OF A PORTION OF

THE INDOCHINESE REFUGEES WHO HAVE SOUGHT TEMPORARY

REFUGE IN THAILAND. WE ARE PREPARED BOTH TO ASSIST IN THE INITIAL PLANNING FOR LOCAL SETTLEMENT AND TO PARTICIPATE IN THE FINANCING OF A LONGER TERM PROGRAM WITHIN THE CONTEXT OF SUPPORT BY THE INTERNATIONAL COMMUNITY.

B. WITH RESPECT TO PLANNING FOR LOCAL SETTLEMENT, VICE PRESIDENT MONDALE INDICATED A READINESS ON THE PART OF MY GOVERNMENT TO PROVIDE UP TO \$2,000,000 FOR INITIAL PLANNING FOR SUCH A PROGRAM. THIS COULD INCLUDE THE SERVICES OF EXPERTS TO ASSIST THAI OFFICIALS IN DESIGNING LOCAL SETTLEMENT PROJECTS AND APPROACHES. SUCH A CONTRIBUTION COULD ALSO BE USED TO UNDERWRITE THE ACTUAL COSTS OF A PILOT PROJECT.

C. THE ROYAL THAI GOVERNMENT HAS DEMONSTRATED OVER AN EXTENDED PERIOD OF YEARS THE CAPACITY FOR SUCCESSFUL RURAL DEVELOPMENT AND RESETTLEMENT PROGRAMS FOR THAI CITIZENS AND, IN SOME INSTANCES, CERTAIN OTHERS (E.G., THE KMT). WE BELIEVE THAT THIS EXPERIENCE COULD BE READILY UTILIZED FOR SIMILAR PROJECTS FOR REFUGEES. INDEED, SUCH PROJECTS MIGHT INCLUDE BOTH THAI NATIONALS AND REFUGEEES.

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GEES. THIS MIGHT HELP TO DEAL WITH ANY DIFFICULTIES CONCERNING A SPECIAL PROGRAM FOR REFUGEES ONLY.

D. I RECOGNIZE THAT THE ROYAL THAI GOVERNMENT IS JUSTIFIABLE CONCERNED ABOUT BEGINNING THE PROCESS OF LOCAL SETTLEMENT OF INDOCHINESE REFUGEES BEFORE THE CAMP POPULATIONS HAVE BEEN REDUCED TO A LEVEL WHICH THAILAND COULD READILY ABSORB, AND WHILE THE TOTAL NUMBER OF REFUGEES WHO MIGHT COME TO THAILAND IS SO UNCERTAIN. HOWEVER, MY GOVERNMENT BELIEVES THAT THE RTG WOULD ATTRACT GREATER INTERNATIONAL SUPPORT BOTH FOR RESETTLEMENT OF REFUGEES ELSEWHERE AND FOR LOCAL SETTLEMENT IF IT BEGAN THE LATTER NOW RATHER THAN WAITING.

E. THE REFUGEE IN THE CAMPS MAINTAINED UNDER THE SPONSORSHIP OF THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR) WOULD CONTINUE TO BE A RESPONSIBILITY OF THE INTERNATIONAL COMMUNITY BOTH FOR THEIR CARE AND MAINTENANCE AND FOR THEIR ULTIMATE RESETTLEMENT. OTHER NATIONS, INCLUDING

THE UNITED STATES, DRAW FROM THAT POOL OF REFUGEES TO FILL THEIR REFUGEE PROGRAMS. SIMILARLY, THAILAND COULD DRAW FROM AMONG THE REFUGEES IN UNHCR SPONSORED CAMPS FOR LOCAL SETTLEMENT PROGRAMS OF THE ROYAL THAI GOVERNMENT. A CAREFULLY STRUCTURED PROJECT FOR INDIVIDUALS WITH COMPLEMENTARY SKILLS AND BACKGROUNDS WOULD PROVIDE THE ROYAL THAI GOVERNMENT WITH THE OPPORTUNITY TO SELECT FROM THE REFUGEE CAMPS IN THAILAND THOSE INDIVIDUALS WHOSE SKILLS AND BACKGROUNDS IT CONSIDERS MOST SUITABLE. IN THIS CASE, ANY CHANGE OF LEGAL STATUS WITHIN THAILAND FOR THE REFUGEES COULD APPLY ONLY TO THOSE REFUGEES INCLUDED IN THE THAI PROGRAM AND NOT TO INDOCHINESE REFUGEES IN THAILAND GENERALLY. CONFIDENTIAL

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F. WE CONTINUE TO VIEW THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES AS THE MOST APPROPRIATE AGENCY TO DEAL WITH THE ROYAL THAI GOVERNMENT ON THE LONGER RANGE PROBLEMS OF THE LOCAL SETTLEMENT OF REFUGEES IN THAILAND. THIS IS PARTICULARLY THE CASE SINCE THE UNHCR WILL BE NEEDED BOTH TO CHANNEL FINANCIAL SUPPORT FOR SUCH AN EFFORT FROM THE BROADER INTERNATIONAL COMMUNITY AND TO ASSURE A CONTINUING FLOW OF REFUGEES TO COUNTRIES OF PERMANENT RESETTLEMENT. THUS, WHILE THE UNITED STATES IS PREPARED TO WORK WITH THE ROYAL THAI GOVERNMENT ON THE PLANNING AND IMPLEMENTATION OF A COMPREHENSIVE RESETTLEMENT/RURAL DEVELOPMENT PILOT PROJECT, EITHER DIRECTLY OR THROUGH THE UNHCR, WE BELIEVE THE UNHCR SHOULD, AT A MINIMUM, BE BROUGHT CLOSELY INTO THESE DEVELOPMENTS AS AN OBSERVER.

G. A PILOT PROJECT MIGHT HAVE THE FOLLOWING ELEMENTS:

I. PERMANENT RESETTLEMENT IN A RURAL AREA FOR ABOUT 600 FAMILIES, PERHAPS DIVIDED BETWEEN ETHNIC THAI AND REFUGEES;

II. CAREFUL CONSIDERATION OF THE DEMOGRAPHIC AND SKILL LEVEL MIX OF THE PEOPLE EXPECTED TO PARTICIPATE;

III. ASSISTANCE WITH APPROPRIATE INFRASTRUCTURE DEVELOPMENT (PREPARATION OF LAND, HOUSING, TOOLS, AND TECHNICAL ASSISTANCE, ETC.);

IV. POSSIBLE PROVISION OF COMMERCIAL INCENTIVES
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TO STIMULATE ALTERNATIVES TO SUBSISTENCE AGRICULTURE;

V. PROVISION FOR RETRAINING AND SCHOOLING AS NECESSARY;

VI. PROVISION FOR REFUGEES TO CHANGE LEGAL STATUS, HOPEFULLY LEADING EVENTUALLY TO FULL THAI CITIZENSHIP.

H. FUNDING FOR THE REFUGEE PORTION OF THIS PROJECT MIGHT COME FROM THE \$2,000,000 PLEDGED BY VICE PRESIDENT MONDALE. FOR THE RELOCATION OF LANDLESS THAI, FUNDING MIGHT COME FROM AID PROGRAMS FOR THIS PURPOSE.

I. ALTERNATIVELY, IF THE ROYAL THAI GOVERNMENT HAS ALREADY DEVELOPED ITS OWN PLAN WHICH IS READY FOR IMPLEMENTATION, WE WOULD BE PLEASED TO WORK WITH YOUR GOVERNMENT TO REVIEW THIS PLAN IN DETAIL AND DETERMINE THE AMOUNT OF FUNDS UP TO \$2 MILLION WHICH WE COULD PROVIDE TO HELP PUT IT INTO EFFECT.

J. IF THE PILOT PROJECT IS CONSIDERED A SUCCESS AND FURTHER PROJECTS ARE DESIRED, MY GOVERNMENT WOULD, OF COURSE, BE PREPARED TO SEEK FUNDS TO FURTHER ASSIST AND WOULD WORK WITH THE UNHCR TO ELICIT CONTRIBUTIONS BY THE INTERNATIONAL COMMUNITY WHICH WE ARE ENCOURAGED TO BELIEVE WOULD BE SUBSTANTIAL. INITIALLY, I WILL BE PERSONALLY RESPONSIBLE FOR CARRYING THESE DISCUSSIONS FORWARD AND, ONCE THE GENERAL TERMS OF THE PROJECT HAVE BEEN AGREED UPON, OTHER COUNTERPART RELATIONSHIPS MAY BE IDENTIFIED AS NECESSARY.

K. IF THIS APPEARS A USEFUL APPROACH TO YOU, I WOULD URGE YOU TO DESIGNATE AN OFFICIAL IN THE ROYAL THAI GOVERNMENT WHO COULD SERVE AS A PRINCIPAL POINT OF

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CONTACT AS WE PROCEED TO DEVELOP SUCH A CONCEPT AND WHO WOULD BE IN CHARGE OF THIS PILOT PROJECT. FOR OUR PART, AS SOON AS WE ARE NOTIFIED BY YOU, WE STAND READY TO CONSULT CLOSELY WITH YOUR PEOPLE IN BANGKOK.

SINCERELY, CHRISTOPHER

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APPROVED BY: HA/ORM:HBCUSHING
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FM SECSTATE WASHDC
TO USMISSION GENEVA IMMEDIATE

C O N F I D E N T I A L STATE 226634

STADIS/////////
FOR DAS SIEVERTS

FOLLOWING REPEAT STATE 226634 ACTION BANGKOK SEP 07:

QUOTE:C O N F I D E N T I A L STATE 226634

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SINCERELY, CHRISTOPHER
UNQUOTE CHRISTOPHER

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Message Attributes

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TAGS: SREF, TH
To: BANGKOK
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